

**OUTGOING TELEGRAM Department of State**

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# EYES ONLY

Nov 1 11:39 PM '62

INDICATE:  collect  
charge to

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~~EYES ONLY~~  
ACTION: USUN, New York NIACT 1166 ~~EYES ONLY~~  
INFO: US Mission GENEVA 740  
SUBJECT: New York Negotiations on Cuba.

013

Re Cuba (URTEL 1586), understand from telecon ICRC inspection process  
on high seas ~~international~~ can be started soonest. We hope, therefore, that  
ICRC, as executive agent of UN, can begin inspection process forthwith,  
Subject to views USUN and negotiating group, <sup>We</sup> believe following steps  
can be taken by Thant and his staff with a view to getting ICRC inspectors  
into action soonest.

1. Believe UN should ask ICRC immediately to name/high-level individuals  
as they desire  
/ to come to NY ~~immediately~~ to establish contact and liaison with Secretariat  
with a view to working out practical arrangements. (Please inform Dept  
soonest names such ICRC reps.) ~~such~~ ~~xxxx~~
  2. UN, even before ICRC names/individuals and sends ~~them~~ to NY, should  
through its Geneva office urge ICRC to begin recruitment of small group  
of inspectors (about 50) qualified to perform inspection ~~xxxxxx~~ of weapons  
covered by this agreement. ~~xxxxxx~~  
~~xxxxxx~~  
~~xxxxxx~~
  3. We note that Narasimhan thinking tentatively in terms neutral vessels.  
We prefer American vessels be used at least in first instance ~~xm~~ <sup>since</sup> /they are  
FYI  
most readily available. /Moreover, this more desirable from our viewpoint  
since crews and communications systems fully reliable. /You should take this  
line with Narasimhan and Soviets at first.

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IO:UNP:JJSisco:12buffum:  
DOD:McNaughton/cb 11/1/62

Telegraphic transmission and  
classification approved by

10 - Harlan Cleveland  
~~CITY OF NEW YORK~~

SEARCHED

G - U Alexis Johnson (in draft)

SCA = A. Schwartz

S/S - Mr. Weiner

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Authority State 3/23/111  
By 1019, NARS, Date 5/4/111

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FYI. We recognize that it may not be possible to get agreement to use of American bottoms, although we would seek to minimize any political difficulty by offering ships which are not under US military jurisdiction, i.e., Coast Guard, merchant or Geodetic Survey ships. At same time, we are exploring on priority basis possible availability in or close to Caribbean area of neutral ships which might be used for purposes. ~~However, you should not initially indicate this either to Morozov or Narasimhan.~~ However, you should not initially indicate this either to Morozov or Narasimhan.

Re financing UN inspection operation, as indicated Deptel 11147, we prefer that if UN is to foot bill, financing be provided under Section 1(a) of 1961 General Assembly Resolution authorizing SYG make commitments not exceeding 2 million dollars as he certifies related to maintenance peace and security.

Narasimhan's suggestion ICRC assess its members not feasible because ICRC does not have membership which it can ~~exact~~ assess, but comprises committee of Swiss ~~expatriate~~ nationals. Normally ICRC expenses are advanced or ~~when necessary to conduct investigations and to make recommendations~~ reimbursed by interested parties who seek their services for special projects. Soviets are familiar with ICRC financing. Therefore, particularly since they suggested ICRC participation, see no reason why they should object contribute towards ICRC expenses.

As to costs of vessels, US would be prepared to make appropriate US ships available on non-reimbursable basis.

Defense

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Defense has ~~developed~~ following verification procedures:

1. There would be established on the high seas two check stations:
  - a. One station ship in the vicinity of Havana;
  - b. One station ship in the vicinity of the windward passage.
2. With respect to the above-mentioned ships, the Soviet Government would give UN Headquarters in New York timely notice of those enroute to Cuba, together with a description of their cargoes.
3. All such ships would be instructed by the Soviet Union to establish communications with ~~the~~ appropriate station ship on 500 KC when within 500 miles of ~~the~~ check station. When communications are established, ~~the~~ incoming ship would give its name, position, course, speed, estimated time of arrival at check station, and port of destination. The incoming ships would maintain communications with the UN station ship on a radio watch schedule and frequency arranged with that station ship.
4. Rendezvous time and position would be signaled to ~~the~~ incoming ship by ~~the~~ UN Inspector on board ~~the~~ station ship.
5. The incoming ship would be prepared to receive UN inspectors on arrival at ~~the~~ rendezvous. ~~The~~ Incoming ship would facilitate such inspection of ~~the~~ vessel and cargo as ~~the~~ inspectors consider necessary by opening hatches, holds, and spaces, and by having all papers readily available.  
Each
6. ~~The~~ UN inspection team would consist of approximately eight persons, who would be ICRC personnel.
7. ~~The~~ UN would request all nations carrying cargo to Cuba from Bloc ports to comply with the above procedures.

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8. If any ship is found to be carrying offensive weapons, as listed in the Presidential Proclamation of October 23, 1962, the UN inspectors would immediately notify SYG, who we would expect to notify us of this fact.

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